140215

DEPT. OF TRANSPORTATION
DOCKETS

BEFORE THE DEPARTMENT OF TRANSPORTATION WASHINGTON, D.C.

01 OCT -3 PN 4: 08

Joint Application of

DELTA AIR LINES, INC. SOCIETÉ AIR FRANCE ALITALIA-LINEE AEREE ITALIANE-S.P.A. CZECH AIRLINES

Docket OST-01-10429 – 28

under 49 U.S.C. §§41308 and 41309 for approval of and antitrust immunity for agreement

ANSWER OF UNITED AIR LINES, INC.

Communications with respect to this document should be sent to:

SHELLEY A. LONGMUIR

Senior Vice President-International, Regulatory and Governmental Affairs

MICHAEL G. WHITAKER Vice President-International and Regulatory Affairs

JONATHAN MOSS
Managing Director-International
and Regulatory Affairs
UNITED AIR LINES, INC.
P.O. Box 66100, WHQIZ
Chicago, Illinois 60666

MARK ANDERSON
Senior Director-Governmental Affairs
UNITED AIR LINES, INC.
1025 Connecticut Avenue, N.W.
Suite 1210
Washington, D.C. 20036

DATED: October 3, 2001

JEFFREY A. MANLEY BRUCE H. RABINOVITZ WILMER, CUTLER & PICKERING 2445 M Street, N.W. Washington, D.C. 20037 (202) 663-6670 (Phone) (202) 663-6363 (Fax)

Counsel for UNITED AIR LINES, INC.

jmanley@wilmer.com(e-mail)

BEFORE THE DEPARTMENT OF TRANSPORTATION WASHINGTON, D.C.

Joint Application of)
DELTA AIR LINES, INC. SOCIETÉ AIR FRANCE ALITALIA-LINEE AEREE ITALIANE-S.P.A. CZECH AIRLINES)))) Docket OST-01-10429
under 49 U.S.C. §§41308 and 41309 for approval of and antitrust immunity for agreement)))

DATED: October 3, 2001

ANSWER OF UNITED AIR LINES, INC.

United Air Lines, Inc. ("United") respectfully submits the following response to the August 10, 2001 application of Delta Air Lines, Inc. ("Delta"), Societé Air France ("Air France"), Alitalia-Linee Aeree Italiane-S.P.A. ("Alitalia"), and Czech Airlines ("CSA") under 49 U.S.C. §§41308-09 for approval of and antitrust immunity for alliance agreements between Delta and Air France, Delta and Alitalia, and Delta and CSA and for a coordinating agreement among Delta, Air France, Alitalia, and CSA:

1. United has long been an advocate of air carrier alliances which are now widely recognized as offering substantial benefits to consumers. These benefits include more convenient network operations between and among points served on each alliance partner's network. Moreover, studies show that alliances have enabled the partners to

price their interline services more competitively, offering an important benefit of lower fares for consumers.

United has also been in the forefront of carriers supporting open skies agreements. Indeed, United's support for a deregulated aviation market dates back to 1978 when United was the only scheduled passenger carrier that supported the legislation which became the Airline Deregulation Act. Open skies bilateral agreements and deregulation legislation have clearly benefited consumers. In the international context, the enhancement of competition under open skies agreements has made it possible for the Department of Transportation ("Department") to allow U.S. and foreign carrier alliance partners to more fully integrate their services by granting immunization from the antitrust laws. So long as such immunized alliances are free to compete with each other in a deregulated international marketplace, consumers throughout that marketplace will benefit. On several occasions, The Department has recognized the benefits of the immunized alliances and their positive role in developing competing alliance networks.

Because of the recognized benefits that flow from open skies and integrated alliances, United fully supports the efforts of the U.S. to conclude an open skies agreement with France. Conclusion of an open skies agreement with France would represent a major achievement for the Department as it would remove the remaining governmental barriers to entry into U.S.-France and beyond markets, including limitations on capacity, fifth-freedom rights, and code sharing -- limitations that hamper the development of alliance network competition in local U.S.-France city-pair markets. The removal of these restrictions would make possible increased network-to-network competition in U.S.-France and beyond markets, benefiting consumers and carriers alike.

- 2. The proposed alliance will complement the multi-carrier alliance networks that are already competing over the Atlantic. Currently, five major transatlantic alliances hold or seek antitrust immunity from the Department:
 - Delta/Air France/Alitalia/CSA
 - American/British Airways
 - United/bmi/Austrian Group/Lufthansa/SAS
 - Northwest/KLM
 - American/Swissair/Sabena

The Delta/Air France/Alitalia/CSA alliance would be one of the three largest alliances in the transatlantic market and by at least some measures would be equivalent in size to the United/bmi/Lufthansa/SAS/Austrian Group alliance. Open skies between the U.S. and France and the granting of the current application for antitrust immunity, subject to the appropriate conditions, will set the stage for enhanced inter-alliance network competition in the U.S.-EU and U.S.-France aviation markets. That bilateral agreement between the U.S. and French governments and immunity for Delta's alliance should, by the same token, set the stage for a similar bilateral agreement between the U.S. and the U.K., as well as antitrust immunity for alliances involving U.S. and U.K. flag carriers, such as the proposed United/bmi/ Lufthansa/SAS/Austrian Group alliance.

3. Finally, it should be noted that the proposed alliance has several structural advantages over other alliance networks. Paris Charles de Gaulle ("CDG") is the primary hub of Air France, the sixth largest transatlantic carrier. Among European hubs, Paris

Based on transatlantic departures, Delta's and United's alliances are only 3/10 of a percentage point apart.

CDG (as well as Brussels and Amsterdam) enjoys the second best geographic location after the London airports for transatlantic traffic because of its location on the western margins of Europe. Additionally, take off and landing slots are easier to obtain at CDG than at London's Heathrow Airport, which provides a greater opportunity for growth for an alliance involving Air France, which, as noted previously, has its primary hub at CDG. Air France and Delta are both located in the modern, state-of-the-art Terminal 2 and enjoy a competitive advantage over many other airlines, including United, that occupy outdated facilities in Terminal 1, away from the connecting air/rail intermodal complex.^{2/}

Given the geographical and institutional advantages that would be conferred on the Delta/Air France/Alitalia/CSA alliance as a result of their hub at CDG, it is critically important that other U.S. carrier alliances be permitted to compete via London's airports and particularly Heathrow. Such competition, to be effective, must involve the same sort of fully integrated services via London Heathrow as the Delta/Air France/ Alitalia/CSA alliance will be able to mount via CDG.

In these circumstances, the Department should consider its approval of the Delta/Air France/Alitalia/CSA request for an immunized alliance in the same time frame as that applied to the alliance proposed by United/bmi/Lufthansa/SAS/Austrian Group. The latter would offer services via Heathrow that would be competitive with those offered by Delta's alliance via CDG. Assuming contemporaneous conclusion of open skies agreements between the U.S. and both France and the U.K., which now appears likely, the Department should endeavor to approve the applications of both alliances for antitrust immunity contemporaneously. Moreover, to guarantee equality of treatment

²/ French airport authorities plan to remodel Terminal 1.

among alliances, the Department should apply the same rigorous antitrust analysis to the Delta/Air France/Alitalia/CSA alliance immunity application that it has applied to other alliances that have secured antitrust immunity and impose similar conditions, including, but not limited to, carve-outs on the overlapping nonstop hub-to-hub routes.

4. In conclusion, United supports the approval of and grant of antitrust immunity to the proposed alliance of Delta/Air France/Alitalia/CSA provided that an open skies agreement between the U.S. and France is concluded, appropriate conditions are imposed, and the proposed United/bmi/Austrian Group/Lufthansa/SAS application for antitrust immunity is approved contemporaneously.

Respectfully submitted,

JEFFREY A. MANLEY

WILMER, CUTLER & PICKERING

2445 M Street, N.W.

Washington, D.C. 20037

Counsel for

UNITED AIR LINES, INC.

DATED: October 3, 2001
\(\DCNT1\Client\809875\\1204\\0202 ATI answer of UA-dkt. 01-10429.doc

CERTIFICATE OF SERVICE

I hereby certify that I have this date served a copy of the foregoing Answer of United Air Lines, Inc. on all persons named on the attached Service List by causing a copy to be sent via first-class mail, postage prepaid.

Brenda Gardner

DATED: October 3, 2001

Ambassador Embassy of France 4101 Reservoir Road, N.W. Washington, D.C.

Ambassador Embassy of Italy 3000 White Haven Street, N.W. Washington, D.C. 20008 Ambassador Embassy of the Czech Republic 3900 Spring of Freedom Street, N.W. Washington, D.C. 20008

James W. Tello Roller & Bauer, PLLC 1020 - 19th Street, N.W. Suite 400 Washington, D.C. 20036

Megan Rae Rosia
Managing Director, Government Affairs
and Associate General Counsel
Northwest Airlines, Inc.
901 15th Street, N.W.
Suite 310
Washington, D.C. 20005

Carl B. Nelson, Jr. Associate General Counsel American Airlines, Inc. 1101 17th Street, N.W. Suite 600 Washington, D.C. 20036

John L. Richardson Crispin & Brenner, PLLC 1156 15th Street, N.W. Suite 1105 Washington, D.C. 20005 David L. Vaughan Kelley Drye & Warren LLP 1200 19th Street, N.W. Suite 500 Washington, D.C. 20036 R. Bruce Keiner, Jr. Lorraine B. Halloway Crowell & Moring LLP 1001 Pennsylvania Avenue, NW Washington, D.C. 20004

Donald T. Bliss O'Melveny & Myers LLP 555 13th Street, N.W. Suite 500 West Washington, D.C. 20004-1109 Anita M. Mosner Eclat Consulting, Inc. 1555 Wilson Boulevard Suite 602 Arlington, VA 22209 Richard P. Taylor Steptoe & Johnson LLP 1330 Connecticut Avenue, N.W. Washington, D.C. 20036

Marshall S. Sinick Squire, Sanders & Dempsey LLP 1201 Pennsylvania Avenue, N.W. P. O. ox 407 Washington, D.C. 20044-0407

Stephen H. Lachter 1150 Connecticut Avenue, N.W. Suite 900 Washington, D.C. 20036 Office of Aviation Negotiations Department of State 2201 C Street, N.W. Room 5531 Washington, D.C. 20520

Nathaniel P. Breed, Jr. Shaw Pittman LLP 2300 N Street, N.W. Washington, D.C. 20037 Edgar N. James Marie Chopra James & Hoffman, P.C. 1101 17th Street, N.W. Suite 510 Washington, D.C. 20036 Jeffrey N. Shane Hogan & Hartson LLP 555 13th Street, N.W. Washington, D.C. 20004

William C. Evans Verner, Liipfert, Bernhard, McPherson and Hand 901 15th Street, N.W. Suite 700 Washington, D.C. 20005 Joanne Young David Kirstein Baker & Hostetler, LLP 1050 Connecticut Avenue, N.W. Suite 1100 Washington, D.C. 20036 Alfred J. Eichenlaub Senior Vice President and General Counsel Polar Air Cargo, Inc. 100 Oceangate #15 Flr. Long Beach, CA 90802 Julie Sorenson Sande World Airways, Inc. HLH Building 101 World Drive Peachtree City, GA 30269 Brian T. Hunt American Trans Air P. O. Box 51609 Indianapolis, IN 46252

Robert D. Papkin Squire, Sanders & Dempsey LLP 1201 Pennsylvania Avenue, N.W. Suite 400 Washington, D.C. 20004 U.S. TRANSCOM/TCJ5-AA Attn: Air Mobility Analysis 508 Scott Drive Scott AFB, IL 62225-5357

Michael F. Goldman Silverberg, Goldman & Bikoff, LLP 1101 30th Street, N.W. Suite 120 Washington, D.C. 20007 D. Scott Yohe Senior Vice President-Government Affairs Delta Air Lines, Inc. 1275 K Street, N.W. Washington, D.C. 20005

Robert E. Cohn Alexander Van der Bellen Shaw Pittman LLP 2300 N Street, N.W. Washington, D.C. 20037 Allan Mendelsohn Constance O'Keefe Mendelsohn & O'Keefe 1201 Connecticut Avenue, N.W. Suite 850 Washington, D.C. 20036 Roger Fones, Chief Transportation, Energy & Agricultural Section Antitrust Division U.S. Department of Justice 315 Seventh Street, N.W. Suite 500

Director of Flight Standards Federal Aviation Administration 800 Independence Avenue, S.W. Washington, D.C. 20591

Richard D. Mathias Zuckert, Scoutt & Rasenberger 888 Seventeenth Street, N.W. Suite 600 Washington, D.C. 20006-3309

\\DCNT1\Client\809875\1204\0202 serv list 01-10429.doc